

Message Text

CONFIDENTIAL

PAGE 01 WELLIN 01969 01 OF 04 180606Z
ACTION OES-07

INFO OCT-01 EUR-12 EA-10 IO-13 ISO-00 AGR-01 ACDA-12
AID-05 CEA-01 CEQ-01 CG-00 CIAE-00 COME-00
DLOS-09 DOTE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01
TRSE-00 H-01 INR-10 INT-05 JUSE-00 L-03 NSAE-00
NSC-05 NSF-01 OMB-01 PA-01 PM-05 SP-02 SS-15
ICA-11 /159 W

-----053229 180646Z /14

R 180530Z APR 78
FM AMEMBASSY WELLINGTON
TO SECSTATE WASHDC 5378
INFO AMEMBASSY CANBERRA
USMISSION GENEVA
AMEMBASSY JAKARTA
AMEMBASSY KUALA LUMPUR
AMEMBASSY LONDON
AMEMBASSY MANILA
AMEMBASSY MOSCOW
AMEMBASSY OTTAWA
AMEMBASSY PORT MORESBY
AMEMBASSY SINGAPORE
AMEMBASSY SUVA
AMEMBASSY TAIPEI
AMEMBASSY TOKYO
USMISSION USUN NEW YORK
CINCPAC HONOLULU
SECDEF WASHDC
AMCONSUL AUCKLAND POUCH

C O N F I D E N T I A L SECTION 01 OF 04 WELLINGTON 01969

EO 11652: GDS
TAGS: EFIS, PLOS, NZ, UR
SUBJECT: NEW ZEALAND/USSR FISHERIES AGREEMENT; EMBASSY
- ANALYSIS AND COMMENT

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 WELLIN 01969 01 OF 04 180606Z

REF: (A) WELLINGTON 1684, (B) WELLINGTON 1454,
- (C) WELLINGTON 1809, (D) 77 WELLINGTON 5945

SUMMARY: IN CORDIAL BUT TOUGH NEGOTIATIONS, GNZ AND
SOVIET OFFICIALS HAVE AGREED ON PROCEDURES FOR THE IMPLE-
MENTATION OF THE NZ-USSR FISHERIES AGREEMENT. GNZ HAS

INTRODUCED A FISHERIES MANAGEMENT SYSTEM WHICH IS RIGID AND EXPENSIVE, ALLOCATING ANNUAL FISHERIES QUOTAS OF 64,000 TONS TO THE SOVIETS AND 32,000 TONS TO THE SOUTH KOREANS. (AN ADDITIONAL 64,000 TONS ARE BEING HELD IN RESERVE FOR THE JAPANESE.) SOVIETS WILL HAVE A MINIMUM OF TWO FISHERIES REPRESENTATIVES IN WELLINGTON, NO SPECIAL FISHING FLEET REPAIR OR MAINTENANCE FACILITIES, ITS CREW EXCHANGES WILL BE VIA AIR NEW ZEALAND ONLY, AND ALL ITS JOINT VENTURE PROPOSALS HAVE COLLAPSED. IT IS CLEAR, HOWEVER, THAT THE SOVIETS, THROUGHOUT THEIR NEGOTIATIONS WITH THE GNZ, HAVE BEEN LOOKING PAST THE NEW ZEALAND EXCLUSIVE ECONOMIC ZONE TOWARD THE ANTARCTIC FISHERIES AND SEE THE NZ AGREEMENT AS THE FOUNDATION FOR FUTURE MOVES TO DEVELOP THAT VAST FISHERY RESOURCE. END SUMMARY.

1. BY REFTELS (A, B, C), EMBASSY HAS PROVIDED: (A) TEXTS OF NZ-USSR AGREEMENT ON FISHERIES AND THREE SUPPLEMENTAL LETTERS OF AGREEMENT; (B) TEXT OF NZ-SOUTH KOREAN AGREEMENT ON FISHERIES; (C) EMBASSY COMMENT ON NZ-USSR JOINT TRADE COMMISSION TALKS IN WELLINGTON WHICH OCCURRED SIMULTANEOUSLY WITH THE FISHERIES NEGOTIATIONS. IN THE WEEK FOLLOWING THE CONCLUSION OF THE SOVIET AGREEMENT ON FISHING, WORKING LEVEL OFFICIALS OF THE GNZ AND USSR MINISTRY OF FISHERIES REACHED FURTHER AGREEMENTS ON IMPLEMENTATION INCLUDING QUOTA, MONITORING, FEES, JOINT VENTURE. CONFIDENTIAL

CONFIDENTIAL

PAGE 03 WELLIN 01969 01 OF 04 180606Z

TURES, AND FLEET SUPPORT. AN ANALYSIS OF THESE TALKS FOLLOWS.

2. TONE AND STYLE:

- GNZ OFFICIALS WHO PARTICIPATED IN THE FISHERIES NEGOTIATIONS WITH THE SOVIETS HAVE DESCRIBED THE TALKS AS CORDIAL THROUGHOUT, BUT VERY TOUGH. REFERRING BACK TO THE SUSPENSION OF THE DECEMBER 1977 TALKS IN WELLINGTON (SEE REFTEL D), MFA OFFICIALS SAID THEY WERE SATISFIED AT THAT TIME THAT THE USSR NEGOTIATING TEAM HAD REACHED THE END OF ITS BRIEF AND THE FEW REMAINING PROBLEM AREAS COULD ONLY BE RESOLVED IN MOSCOW. THIS THE GNZ PURSUED THROUGH ITS EMBASSY IN MOSCOW IN JANUARY, OBTAINING WHAT THEY BELIEVED WERE AGREEMENTS IN PRINCIPLE ON ALL OUTSTANDING ISSUES. THE SOVIET NEGOTIATORS THEN DROPPED FROM SIGHT, RESURFACING ONLY THE THURSDAY BEFORE EASTER (MARCH 23) WITH SUGGESTED "REVISIONS" WHICH, ACCORDING TO MFA OFFICIALS, WERE TANTAMOUNT TO BEGINNING THE NEGOTIATIONS AGAIN FROM SQUARE ONE. THE SOVIETS ALSO SUGGESTED THAT A TEAM THEN IN AUSTRALIA PROCEED TO WELLINGTON TO CONCLUDE AN AGREEMENT. NEW ZEALAND ACCEPTED THE

- DELEGATION, PROVIDED THE PROGRESS ACHIEVED AT THE
- DECEMBER 1977 DISCUSSIONS WERE THE BASIS FOR THE
- FURTHER TALKS.

3. TWICE MORE BEFORE THE AGREEMENTS WERE FINALLY SIGNED

- ON APRIL 4, THE SOVIETS SUBMITTED BROAD, SUBSTANTIVE
- CHANGES ON POINTS WHICH THE KIWIS BELIEVED HAD ALREADY
- BEEN RESOLVED. ON EACH OCCASION, THE GNZ OFFICIALS
- TOOK A "TAKE-IT-OR-LEAVE-IT" POSITION AND EVENTUALLY
- ACHIEVED AN AGREEMENT TO THEIR LIKING ON ALL POINTS
- OF PRINCIPLE, INCLUDING THE ENCLAVES ISSUE WHICH,
- REPORTEDLY, THE SOVIETS ESPECIALLY DISLIKED.

4. ASTONISHINGLY FOR THE NEW ZEALANDERS, EVEN THE SIGNING
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 WELLIN 01969 01 OF 04 180606Z

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 WELLIN 01969 02 OF 04 180616Z

ACTION OES-07

INFO OCT-01 EUR-12 EA-10 IO-13 ISO-00 AGR-01 ACDA-12

AID-05 CEA-01 CEQ-01 CG-00 CIAE-00 COME-00

DLOS-09 DOTE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01

TRSE-00 H-01 INR-10 INT-05 JUSE-00 L-03 NSAE-00

NSC-05 NSF-01 OMB-01 PA-01 PM-05 SP-02 SS-15

ICA-11 /159 W

-----053268 180646Z /11

R 180530Z APR 78

FM AMEMBASSY WELLINGTON

TO SECSTATE WASHDC 5379

INFO AMEMBASSY CANBERRA

USMISSION GENEVA

AMEMBASSY JAKARTA

AMEMBASSY KUALA LUMPUR

AMEMBASSY LONDON

AMEMBASSY MANILA

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY PORT MORESBY

AMEMBASSY SINGAPORE

AMEMBASSY SUVA
AMEMBASSY TAIPEI
AMEMBASSY TOKYO
USMISSION USUN NEW YORK
CINCPAC HONOLULU
SECDEF WASHDC
AMCONSUL AUCKLAND POUCH

C O N F I D E N T I A L SECTION 02 OF 04 WELLINGTON 01969

- OF THE AGREEMENT DID NOT MARK THE END OF THIS SOVIET
 - STYLE OF NEGOTIATING. AT SUBSEQUENT DISCUSSIONS IN
 - WHICH THE GNZ LAID OUT ITS IMPLEMENTING REGULATIONS
 - (E.G., LICENSING ARRANGEMENTS, FEES, QUOTAS, PORT
 - INSPECTIONS, ETC.), THE SOVIET NEGOTIATORS (LED BY
- CONFIDENTIAL

CONFIDENTIAL

PAGE 02 WELLIN 01969 02 OF 04 180616Z

- ZILANOV, DEPUTY HEAD, DEPARTMENT OF FOREIGN RELATIONS,
 - MINISTRY OF FISHERIES) WERE "UNCOMPROMISING" ON ISSUES
 - ALREADY AGREED. THEY DEMANDED A TWO-MONTH GRACE
 - PERIOD DURING WHICH FISHING COULD PROCEED UNDER
 - INTERIM LICENSES; THE NEW ZEALANDERS GAVE THEM A MAXI-
 - MUM OF TWO WEEKS. THEY SAID THEIR QUOTA (64,000 TONS)
 - WAS TOO SMALL AND THE FEES TOO LARGE. THEY SAID IT
 - WAS IMPOSSIBLE FOR EVERY SOVIET FISHING SHIP TO MAKE
 - A PORT CALL FOR A FULL INSPECTION, BOTH ON ARRIVAL
 - AND BEFORE DEPARTING THE ZONE. THEY SAID THEY COULD
 - NOT PROVIDE ENGLISH-SPEAKING INTERPRETERS FOR EVERY
 - PORT INSPECTION. THE ENTIRE NEW ZEALAND MANAGEMENT
 - SYSTEM WAS TOO TOUGH, RIGID, COSTLY AND HURRIEDLY
 - IMPLEMENTED, ACCORDING TO ZILANOV, AND THE USSR
 - "PERHAPS" WAS NOT INTERESTED IN THE NEW ZEALAND FISH-
 - ERY UNDER THOS CONDITIONS. ACCORDING TO THE NEW
 - ZEALAND SOURCES, THE GNZ RESPONSE WAS AGAIN SIMPLY
 - TAKE-IT-OR-LEAVE-IT. THE NEW ZEALANDERS DID CONCEDE
 - THAT THE FIRST YEAR'S QUOTA WAS PERHAPS OVERLY CON-
 - SERVATIVE, BUT POINTED OUT THAT IF THE SOVIETS HAD
 - BEEN LESS NIGGARDLY IN SHARING THEIR CATCH DATA OVER
 - THE PAST TWO YEARS, THERE MIGHT HAVE BEEN SUFFICIENT
 - RESOURCE INFORMATION TO HAVE ALLOTTED THEM A LARGER
 - QUOTA. AS FOR THE HURRIED IMPLEMENTATION, THE SOVIETS
 - HAD KNOWN FOR MONTHS OF THE APRIL 1 DEADLINE AND THEY
 - HAD NO ONE TO BLAME BUT THEMSELVES FOR THE TWO-MONTH
 - HIATUS IN THE TALKS EARLIER THIS YEAR. IN THE END,
 - ACCORDING TO THE GNZ OFFICIALS, THE SOVIETS "CAVED IN"
 - ON EVERY POINT OF CONTENTION.
4. FISHING QUOTAS;
- WHILE THE FIGURES ARE STILL PROTECTED, THE QUOTAS AL-
 - LOCATED FOR FOREIGN LICENSED FISHING VESSELS IN THE
 - NZ FISHERY ARE: (A) SOUTH KOREA 32,000 TONS; (B)

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 WELLIN 01969 02 OF 04 180616Z

- SOVIET UNION, 64,000 TONS; (C) AN ADDITIONAL 64,000
- TONS RESERVED FOR THE JAPANESE (PROBABLY WILL BE HELD
- ABOUT SIX MONTHS AND THEN RE-ALLOCATED IF THE JAPANESE
- HAVE STILL NOT REACHED AN AGREEMENT). THE SOUTH
- KOREANS, WHILE NOT OVERJOYED, REPORTEDLY ARE SATIS-
- FIED WITH THEIR QUOTA, NOTING ONLY THEIR HOPE THAT IT
- WILL BE INCREASED NEXT YEAR. THE SOVIETS, AS NOTED IN
- THE PRECEDING PARAGRAPH, STRONGLY OBJECTED TO THEIR
- QUOTA. THEY SAID NEW ZEALAND WAS SERIOUSLY UNDER-
- ESTIMATING THE SIZE OF THE RESOURCE AND THAT THEY
- WOULD PROVIDE DATA TO SUPPORT A HIGHER QUOTA. IN
- ADDITION, THEY SAID THEY WERE CATCHING SPECIES NOT
- TAKEN BY NEW ZEALAND FISHERMEN; THEY OFFERED SEVERAL
- JOINT RESEARCH PROPOSALS WHICH THEY SAID WOULD SUB-
- STANTIATE THEIR CLAIMS FOR A LARGER QUOTA AND REQUEST-
- ED A REVIEW LATER IN THE YEAR. THE GNZ RESPONDED
- THAT THEY NEED A TRIAL PERIOD TO SEE HOW THE SYSTEM
- WORKS, REVIEW CATCH DATA, AND TO OBSERVE THE BEHAVIOR
- OF THE FOREIGN FISHING VESSELS.

5. IMPLEMENTING REGULATIONS:

- TOGETHER WITH THE TERRITORIAL SEA AND EXCLUSIVE
- ECONOMIC ZONE, NEW ZEALAND BROUGHT INTO FORCE ON
- APRIL 1, 1978, WHAT APPEARS TO BE A STRINGENT MANAGE-
- MENT SYSTEM FOR FOREIGN FISHERIES. (EMBASSY IS
- POUCHING COPIES OF THESE REGULATIONS TO THE DEPART-
- MENT.) SEVERAL OF ITS APPARENTLY UNIQUE PROVISIONS
- ARE: (A) EVERY NATION WHICH SIGNS A FISHING AGREEMENT
- AND RECEIVES A FISHERY QUOTA FOR ITS FISHING VESSELS
- WILL APPOINT A NATIONAL FISHERIES REPRESENTATIVE IN
- WELLINGTON; (B) NATIONAL FISHERIES REPRESENTATIVES
- WILL SUBMIT THE COUNTRY'S FISHING PLAN AND SERVE AS
- AN OFFICIAL POINT OF CONTACT FOR THE GNZ IN THE CON-
- TROL OF THE NATION'S FISHING VESSELS; (C) COMPULSORY
- PORT INSPECTION CALLS (WELLINGTON, AUCKLAND, CHRIST-

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 WELLIN 01969 03 OF 04 180630Z

ACTION OES-07

INFO OCT-01 EUR-12 EA-10 IO-13 ISO-00 AGR-01 ACDA-12
AID-05 CEA-01 CEQ-01 CG-00 CIAE-00 COME-00
DLOS-09 DOTE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01
TRSE-00 H-01 INR-10 INT-05 JUSE-00 L-03 NSAE-00
NSC-05 NSF-01 OMB-01 PA-01 PM-05 SP-02 SS-15
ICA-11 /159 W

-----053375 180647Z /20

R 180530Z APR 78
FM AMEMBESSY WELLINGTON
TO SECSTATE WASHDC 5380
INFO AMEMBASSY CANBERRA
USMISSION GENEVA
AMEMBASSY JAKARTA
AMEMBASSY KUALA LUMPUR
AMEMBASSY LONDON
AMEMBASSY MANILA
AMEMBASSY MOSCOW
AMEMBASSY OTTAWA
AMEMBASSY PORT MORESBY
AMEMBASSY SINGAPORE
AMEMBASSY SUVA
AMEMBASSY TAIPEI
AMEMBASSY TOKYO
USMISSION USUN NEW YORK
CINCPAC HONOLULU
SECDEF WASHDC
AMCONSUL AUCKLAND POUCH

C O N F I D E N T I A L SECTION 03 OF 04 WELLINGTON 01969

- CHURCH OR DUNEDIN) UPON ENTRY TO EEZ AND BEFORE
 - DEPARTING THE ZONE; (D) DAILY RADIO REPORTING TO GNZ
 - DIRECTOR-GENERAL OF FISHERIES OF THE NAME, CALL SIGN,
 - REGISTRY AND POSITION OF EVERY LICENSED VESSEL IN NZ
 - WATERS AND WEEKLY RADIO ACCOUNTING OF SPECIES CATCH
- CONFIDENTIAL

CONFIDENTIAL

PAGE 02 WELLIN 01969 03 OF 04 180630Z

- AND AREAS IN WHICH TAKEN; (E) ENGLISH INTERPRETER
 - ABOARD ALL LICENSED CRAFT WHILE IT IS IN EEZ.
6. LICENSING FEES:
- FULL LICENSING FEE SCHEDULE BEING POUCHED TO THE DE-
 - PARTMENT. REPRESENTATIVE EXAMPLES ARE:
 - SQUID \$80.00 PER TON
 - TRAWLING \$17.00 PER TON
 - BOTTOM LINING \$25.00 PER TON
 - SOUTHERN BLUEFIN TUNA \$9,000 PER YEAR
 - PROCESSOR \$2.00 PER TON OF
 - THE FISH-CARRYING CAPACITY OF THE VESSEL.
 - (ACCORDING TO MFA SOURCES, THE BASIS FOR THE SOVIET
 - OBJECTIONS TO THE REGULATIONS AND FEES WAS THAT THE

- DAILY REPORTING REQUIREMENTS, COMPULSORY PORT ENTRIES,
- AND NATIONAL FISHERIES REPRESENTATIVE PROVISIONS MEAN
- THAT A SUBSTANTIAL PORTION OF MANAGEMENT RESPONSIBILITY IS PASSED ON TO THE FOREIGN FISHING COUNTRIES,
- AND THE GNZ CHARGES A HIGH FEE IN ADDITION.)

7. SOVIET PRESENCE:

- THE NUMBER OF SOVIETS WHO WILL BE STATIONED IN NEW
- ZEALAND IMPLEMENTING THE AGREEMENT IS UNKNOWN, BUT THE
- MFA SAYS THERE WILL NEED TO BE AT LEAST TWO NATIONAL
- FISHERIES REPRESENTATIVES STATIONED IN WELLINGTON.
- THESE WILL BE INDEPENDENT OF THE SOVIET EMBASSY, THEY
- MAINTAIN, BOTH IN PRIVILEGES AND ADMINISTRATIVE SUPPORT. AS FOR REPAIR AND MAINTENANCE FACILITIES FOR
- THE SOVIET FLEET EXPECTED TO NUMBER AROUND 25 SHIPS,
- THE SOVIETS HAVE BEEN TOLD IT IS UP TO THEM TO MAKE
- NECESSARY ARRANGEMENTS THEMSELVES ON A STRICTLY COMMERCIAL BASIS. FISHING CREW EXCHANGES WILL BE PERMITTED VIA AN "ACCEPTABLE" AIR CARRIER ONLY (READ
- AIR NEW ZEALAND FROM SINGAPORE).

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 WELLIN 01969 03 OF 04 180630Z

8. JOINT VENTURES:

- MFA SOURCES SAY THE SOVIETS ARE "BEMUSED" BY THE COLLAPSE OF ALL THE JOINT VENTURE PROPOSALS IN WHICH THEY
- WERE INVOLVED ONLY A FEW MONTHS AGO. THE GNZ HAS
- ADVISED THE SOVIETS THAT JOINT VENTURES ARE STRICTLY
- COMMERCIAL AND THE GNZ WILL NOT ASSIST THE SOVIETS
- IN FINDING A SUITABLE NZ PARTNER. THE FACT IS, HOWEVER, THAT NONE OF THE SIX OR SEVEN LIVE JOINT VENTURE PROPOSALS (AT LEAST THOSE WHICH STAND A CHANCE
- OF GNZ APPROVAL DURING THE COMING YEAR) INVOLVE THE
- SOVIETS.

9. EMBASSY COMMENT:

DESPITE THE HARD BARGAINING, THE GNZ APPEARS TO HAVE BEEN VERY SUCCESSFUL IN NEGOTIATING AN AGREEMENT WITH THE SOVIETS WHICH PROTECTED THE PRINCIPLES NEW ZEALAND CONSIDERED IMMUTABLE. GNZ NEGOTIATORS ARE KNOWN TO FEEL THAT THEY WERE AS UNCOMPROMISING AS THE SOVIETS AND THAT THEY, NOT THE SOVIETS, EMERGED WITH WHAT THEY WANTED. IN FACT, ONE OR TWO OF THE GNZ NEGOTIATORS HAVE BEEN ALMOST BOASTFUL OF THEIR SUCCESSES, TELLING ALL WHO WOULD LISTEN HOW "GOOD" THE MULDOON GOVERNMENT IS FEELING FOR THE OUTCOME. IN REALITY, THE GNZ SUCCESS WAS PROBABLY LESS A FACTOR OF ITS SKILLFUL NEGOTIATIONS OR THE VALUE OF ITS FISHERY RESOURCES THAN ITS FORTUNATE LOCATION VIS-A-VIS ANTARCTICA.

10. FOR THE SHORT RUN, THE COMBINATION OF A LOW QUOTA

AND HIGH FEES MAY WELL MAKE FISHING IN THE NEW ZEALAND
EEZ UNECONOMICAL FOR THE SOVIETS, JUST AS THEY CLAIM.
BUT IT IS APPARENT THAT THE SOVIETS HAVE THROUGHOUT THE
NEGOTIATIONS HAD ONE EYE TRAINED FURTHER SOUTH TOWARDS
THE FISHERIES OF THE ANTARCTIC. THEY BELIEVE THE
PREFERABLE POINT OF DEPARTURE FOR DEVELOPING THE SOUTH-
ERN FISHERIES IS NEW ZEALAND. SOVIET FISHERIES MINISTER

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 WELLIN 01969 04 OF 04 180640Z
ACTION OES-07

INFO OCT-01 EUR-12 EA-10 IO-13 ISO-00 AGR-01 ACDA-12
AID-05 CEA-01 CEQ-01 CG-00 CIAE-00 COME-00
DLOS-09 DOTE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01
TRSE-00 H-01 INR-10 INT-05 JUSE-00 L-03 NSAE-00
NSC-05 NSF-01 OMB-01 PA-01 PM-05 SP-02 SS-15
ICA-11 /159 W

-----053497 180647Z /11

R 180530Z APR 78
FM AMEMBASSY WELLINGTON
TO SECSTATE WASHDC 5381
INFO AMEMBASSY CANBERRA
USMISSION GENEVA
AMEMBASSY JAKARTA
AMEMBASSY KUALA LUMPUR
AMEMBASSY LONDON
AMEMBASSY MANILA
AMEMBASSY MOSCOW
AMEMBASSY OTTAWA
AMEMBASSY PORT MORESBY
AMEMBASSY SINGAPORE
AMEMBASSY SUVA
AMEMBASSY TAIPEI
AMEMBASSY TOKYO
USMISSION USUN NEW YORK
CINCPAC HONOLULU
SECDEF WASHDC
AMCONSUL AUCKLAND POUCH

C O N F I D E N T I A L SECTION 04 OF 04 WELLINGTON 01969

ISHKOV WAS FRANK IN TELLING HIS GNZ COUNTERPART, BOLGER,
THAT THE SOVIETS ARE "LAYING THE GROUNDWORK FOR THE
FUTURE" AND THAT THEY LOOK FORWARD TO FURTHER COOPERA-
TIVE EFFORTS WITH NEW ZEALAND IN DEVELOPING THE RESOURCES

OF THE ANTARCTIC. (HE NOTED AS AN EXAMPLE THAT THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 WELLIN 01969 04 OF 04 180640Z

SOVIETS HAVE ALREADY HAD GOOD SUCCESS FISHING FOR BLUE
WHITING AND JOHN DORY AROUND THE AUCKLAND ISLANDS.)
IN TURN, THE GNZ HAS ENDEAVORED TO MAKE CLEAR TO THE
SOVIETS THAT THE ARRANGEMENTS NOW BEING NEGOTIATED ARE
FOR LICENSED VESSELS OPERATING IN THE EEZ ONLY AND THAT
THE QUESTION OF FACILITIES FOR THE SOVIET VESSELS TO
OPERATE ELSEWHERE (I.E., ANTARCTIC WATERS) IS A
SEPARATE ISSUE RESERVED FOR FUTURE NEGOTIATIONS.

11. THE GNZ SEEMS DETERMINED TO MINIMIZE THE DOMESTIC
AND REGIONAL IMPACT OF THE SOVIET AGREEMENT. DOMESTIC
CRITICISM HAS, IN FACT, BEEN MINIMAL, LIMITED TO A FEW
PRESS COMMENTS AND RANDOM SNIPING FROM THE OPPOSITION.
THEIR TONE HAS GENERALLY BEEN THAT A YEAR AGO MULDOON
SAW A COMMUNIST UNDER EVERY BED AND NOW HE HAS "JUMPED
INTO BED WITH THEM." REGIONALLY, THERE HAVE BEEN NO
EXPRESSIONS OF CONCERN FROM THE SOUTH PACIFIC ISLAND
LEADERS. IT CANNOT BE DENIED, HOWEVER, THAT THE SOVIETS
HAVE NOW FORMALIZED AND LEGITIMIZED THEIR PRESENCE IN
AN AREA AND IN A WAY WHICH UNTIL APRIL 1 HAD BEEN DENIED
THEM. HOWEVER, PRIMIN MULDOON APPEARS SENSITIVE TO
THESE POINTS AND TO THE EQUALLY IMPORTANT POSSIBILITY
THAT THE SOVIETS MAY HOPE TO PARLEY ITS BREAKTHROUGH
WITH NZ INTO ADDITIONAL AGREEMENTS WITH SOME OF NEW
ZEALAND'S ISLAND NEIGHBORS. HE IS UNDERSTOOD, THEREFORE,
TO HAVE WRITTEN TWICE IN RECENT WEEKS TO THE HEADS OF
GOVERNMENT IN THE SOUTH PACIFIC REGION, BOTH TO EXPLAIN
THE SOVIET AGREEMENT AND TO REASSURE THEM OF THE UN-
ALTERED SHAPE OF NEW ZEALAND'S PACIFIC REGION POLICIES.
SELDEN

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENTS, FISHERIES, INTELLIGENCE ASSESSMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978WELLIN01969
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780165-0471
Format: TEL
From: WELLINGTON
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780442/aaaabjsp.tel
Line Count: 477
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 079b8bab-c288-dd11-92da-001cc4696bcc
Office: ACTION OES
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 WELLINGTON 1684, 78 WELLINGTON 1454
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 30 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2925455
Secure: OPEN
Status: NATIVE
Subject: NEW ZEALAND/USSR FISHERIES AGREEMENT; EMBASSY - ANALYSIS AND COMMENT CONFIDENTIAL
TAGS: EFIS, PLOS, NZ, UR
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/079b8bab-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014